

DCMA Program Support & Program Reporting

Unclassified

Presented By:

Eric Palmer



Director, Major Program Support Division

Defense Contract Management Agency

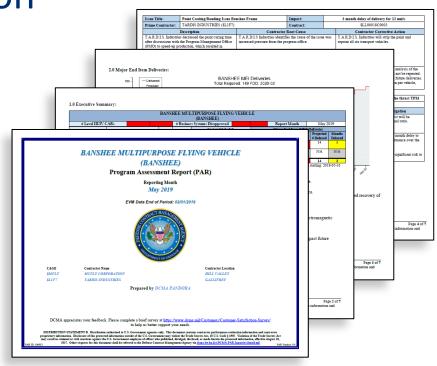
January 29, 2020





• DCMA Program Support/Program Integration

- Purpose
- Triggers
- Underlying FAR requirements
- New PAR format (effective August 2019)
 - Changes/NDS
 - Analysis
 - EVM
 - Product Deliveries
 - Prime Control of Subcontractors Assessment



Program Assessment Report (PAR)





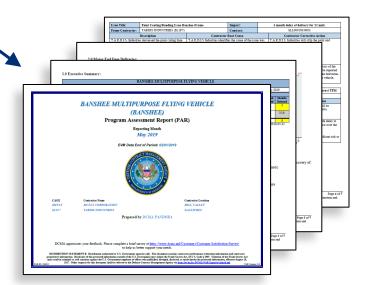


Purpose: Provide DCMA's customers with timely, independent, predictive, acquisition insight based on our unique factory-floor perspective.

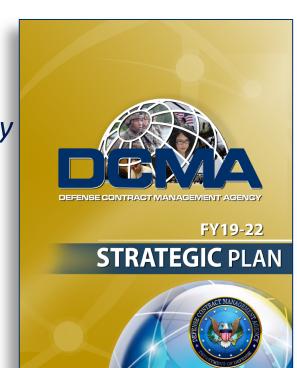
DCMA Strategic Plan Objective 2.4:

Influence affordability and acquisition decisions by leveraging Agency

data



Program Assessment Report (PAR)





Program Assessment Report



The **Program Assessment Report (PAR)** is the primary vehicle for reporting program risk, and the issues impacting a contractor's ability to deliver warfighter products on-time and within contractual cost.

- Produced monthly (published 6th business day of each month)
- Customers include:
 - OSD/USD (A&S)
 - Service Acquisition Staff
 - PEOs
 - PMOs
 - DoDIG
 - GAO
 - Congress



Program Assessment Report (PAR)



- DCMA produces PARs on:
 - ACAT I/MDAPs +
 - Equivalent MDA Ballistic Missile Defense System (BMDS) program elements
 - Navy Strategic Systems Programs (SSP)
 - Other high-priority programs (if DCMA resources permit)
- PAR produced by a multifunctional team consisting of a Program Integrator and any of the following:
 - Engineers
 - Industrial Specialists
 - Earned Value Management Analyst
 - Software Specialists
 - Safety Monitors

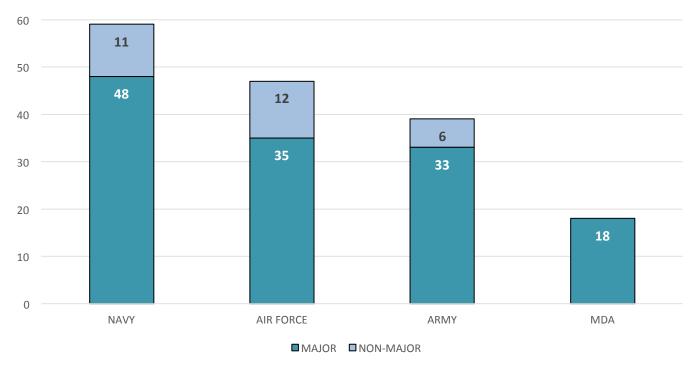
- Administrative Contracting Officer
- Contract Administrator
- Quality Assurance Specialists











163 reporting programs*

- 134 Major programs (ACAT I / equivalent)
- 29 Non-Major programs (<ACAT I)

* Data as of January 14, 2020



FAR Reporting Requirement



- **FAR 42.302(a).** The contracting officer normally delegates the following contract administration functions to a CAO....
 - (31) Perform production support, surveillance, and status reporting, including timely reporting of potential and actual slippages in contract delivery schedules.
 - (67) Support the program, product, and project offices regarding program reviews, program status,
 program performance and actual or anticipated program problems.





To keep DCMA's Program Reports relevant, timely and aligned with the information OSD is asking for from the acquisition community

- Previous PAR format dates to former OUSD(AT&L) DAES process
 - DAES still exists, but DCMA is no longer actively involved

- Change of information demands from PAR consumers
 - OUSD (A&S) emphasis on measuring National Defense Strategy achievement
 - Preference for dashboards & metrics over lengthy text reports
 - For many PAR consumers quarterly is not often enough

BANSHEE MULTIPURPOSE FLYING VEHICLE (BANSHEE)

Program Assessment Report (PAR)

May 2019

for the period of April 1-30, 2019

EVM Data End of Period: April 1, 2019



 CAGE
 Contractor Name

 \$L1F7
 TARDIS INDUSTRIES

 \$MFLY
 MCFLY CORPORATION

Contractor Location

GALLIFREY HILL VALLEY

Prepared by DCMA PANDORA

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PAR Version: 9.0

1.0 Executive Summary:

	BANSHEE MULTIPURPOSE FLYING VEHICLE (BANSHEE)											
# Level III/IV	CARs 2		# Busines	# Business Systems Disapproved 2				Report Mo	nth	May 2019		
						le		Major End It	em (MEI)	Deliveries		
				Expected	DCMA	Months	Total	Delivered	12 Mo	Projected	Months	
Contract Number	Nomenclature	Phase	% Comp	Cost	%VAC	Delayed	Required ¹	to Date1	%OTD	# Delayed	Delayed	
\$LL00018C0003	Banshee Transport Vehicle	EMD, P&D	28.0%	\$842.3M	0.0%	3.0	149	43	52.9%	14	3	
\$LL00019C0010 Banshee Combat Variant EMD 21.09				\$457.5M	-0.4%	3.1	N/A	N/A	N/A	N/A	N/A	
Program Scorecard				\$1.30B	-0.1%	3.1	149	43	52.9%	14	3	

¹Data starting: 2018-05-31

Assessment/Discussion:

DCMA predicts TARDIS will deliver 12 Banshee Transport Vehicles (vehicles 17-22 and 31-36) three months late and another two vehicles less than three months late.

- Paint failed to bond to the vehicles, and they will require rework.
- TARDIS has identified the cause of the paint bonding failure and is taking corrective action that should prevent future occurrence.
- Recovery of the required delivery schedule is expected in mid-September 2019.

DCMA predicts McFly Corporation will have a three month delay to the Banshee Combat Variant contract.

- Three month slip to Critical Design Review (CDR) meeting the minimum requirement for the thrust Technical Performance Measure due to a risk that the Mr. Fusion will not provide enough power.
- One month delay to Test Readiness Review due to redesign of the remote control software to resolve the loss of connectivity in an electromagnetic environment.
- One month delay to resolve the Identification Friend/Foe miscommunication error and to rerun the verification and validation test.

TARDIS' purchasing system disapproval is due to lack of Defense Property Accountability System (DPAS) prioritization and could impact future deliveries.



Contract Table Contents



	BANSHEE MULTIPURPOSE FLYING VEHICLE (BANSHEE)												
	# Level III/IV (CARs	2	# Busines	s Systems Disa	pproved	2		Report Mo	nth	May 2019		
Ī						Cost	and Schedu	le		Major End It	em (MEI)	Deliveries	
4			Expected	DCMA	Months	Total	Delivered	12 Mo	Projected	Months			
IL	Contract Number	Nor	nenclature	Phase	% Comp	Cost	%VAC	Delayed	Required ¹	to Date ¹	%OTD	# Delayed	Delayed
	\$LL00018C0003	Banshee Tran	sport Vehicle	EMD, P&D	28.0%	\$842.3M	0.0%	3.0	149	43	52.9%	14	3
	SLL00019C0010 Banshee Combat Variant EMI			EMD	21.0%	\$457.5M	-0.4%	3.1	N/A	N/A	N/A	N/A	N/A
Ī	Program Scorecard					\$1.30B	-0.1%	3.1	149	43	52.9%	14	3

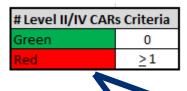
¹Data starting: 2018-05-31

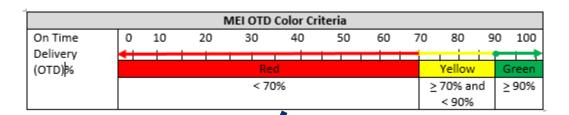
- Number of Level III and IV CARs on the program (Discussed in the Risk, Issue, Observation (RIO) Table)
 - Business Systems currently disapproved (details in section 4.0 "Business Systems")
 - Basic Contract Information (Active Contracts administered by DCMA)
 - Contract Cost and Schedule Information
 - Expected Cost at the end of Contract
 - DCMA's Variance at Complete for contracts
 - Maximum Number of Months any contractual event is Delayed
 - Major End Item Delivery Information
 - Total on Contract
 - Number Delivered of the Total
 - Percent On Time Delivery for past 12 months
 - Number items delayed or predicted to be delayed
 - Maximum number of months an item is delayed



PAR Contract Table Color Criteria

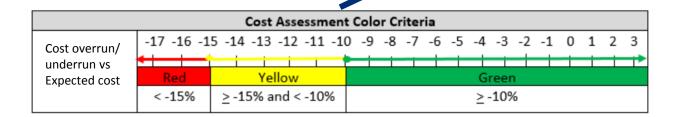


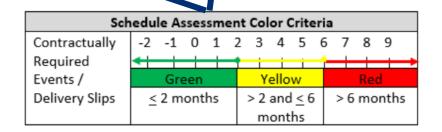




BANSHEE MULTIPURPOSE LAVING VEHICLE (BANSHEE)												
# Level III/IV	CARs	2		# Busines	s Systems Disa	pproved	2		Report Mo	May 20	019	
				Cost	and Schedu	le		Major End It	tem (MEI) l	Del veries		
					Expected	DCMA	Months	Total	Delivered	12 Mo	Projected	Months
Contract Number	Non	nenclature	Phase	% Comp	Cost	%VAC	Delayed	Required ¹	to Date ¹	%OTD	# Delayed	Delayed
\$LL00018C0003	Banshee Trans	port Vehicle	EMD, P&D	28.0%	\$842.3M	0.0%	3.0	149	43	52.9%	14	3
\$LL00019C0010	Banshee Comb	bat Variant	EMD	21.0%	\$457.5M	-0.4%	3.1	N/A	N/A	N/A	N/A	N/A
Program Scorecard	ogram Scorecard						3.1	149	43	52.9%	14	3

¹Data starting: 201 -05-31





Program EVM Analysis





DCMA uses EVM to:

- Provide independent assessment of cost and schedule performance against the contract requirements and established baseline
- Quantify cost and schedule impacts of the risks and issues our functional specialists observe during surveillance, and to;
- Refine focus of functional specialist surveillance activities

Monthly:

- Evaluate quality of IPMR/CPR
- PST evaluates variances to identify cost drivers, including root cause, corrective action, and impact (RIO)

Quarterly:

Develop bottoms-up EAC_{DCMA} and ECD_{DCMA}, incorporating PST-identified risk adjustments



EVM Quality Indicators - Monthly



- Evaluate quality of IPMR to ensure data is acceptable for EVM Analysis
 - Quality indicators
 - CDRL/DID compliance
- Review tripped indicators
- Recommend to PMO to accept/reject CDRL
- Issue Corrective Action Report (CAR) for contractual noncompliance of missing/late EVM CDRL deliverable or incorrect CDRL data
- Differs from EVM System Surveillance compliance reviews and business system CAR

Cost Quality Indicators	Schedule Quality Indicators
BCWS _{CUM} > BAC	Logic - Missing Predecessors
BCWP _{CUM} > BAC	Logic - Missing Successors
ACWP _{CUM} (No BAC)	Dates - Incorrect Status-Start
ACWP _{CUR} (No BAC)	Dates - Incorrect Status-Finish
Negative BAC or EAC	Dates - Planned Start in the Past
Negative BCWS	Dates - Planned Finish in the Past
Negative BCWP	Dates - Actual Start in the Future
BCWP (No ACWP)	Dates - Actual Finish in the Future
100% Comp with ETC	Dates - Riding Data
Incomplete w/o ETC	Milestones with Duration
ACWP on 100% Comp	Missing WBS
ACWP > EAC	
BCWP (No BCWS)	

EVM Variance Analysis - Monthly



- Apply contract thresholds for Variance Analysis Reporting
 - Ensure reporting meets contract requirements

	Filter Off	Current Threshold Dollar: Current Threshold %:			25 10%			e Threshold e Threshold		50 10%	<mark>and</mark> Filter	VAC Thresh		100 10%	and Filter	
WBS Number	Description	WBS	Lowest	cv	sv	VAC	% Comp	BCWS _{cur}	BCWP _{cur}	ACWP _{cur}	SV _{cur}	CV _{cur}	%SV _{cur}	%CV _{cur}	BCWS _{CUM}	BCWP _{CUM}
		Level	Level	Trend	Trend	Trend										
^ v =	^ v	^ v =	^ v -T	~	~	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =
1.1.1	GP Vehicle Inte	3	x	1	\downarrow	\downarrow	8.3%	97.90	134.10	136.50	36.20	-2.30	37.0%	-1.7%	399.90	393.10
1.1.13	GP Special Equi	3	x	\downarrow	1	\downarrow	37.3%	116.10	85.80	56.10	-30.40	29.60	-26.2%	34.5%	311.30	276.70
1.1.7	GP Power Packag	3	x	1	\downarrow	\downarrow	7.2%	8.20	14.40	53.80	6.20	-39.40	75.6%	-273.6%	219.50	195.30

- Identify WBS elements that significantly contribute to overall contract variances
- PST evaluates significant variances
 - Adjust surveillance
 - Provide insight to root cause, corrective action, and impact



Program EVM Analysis



	BANSHEE MULTIPURPOSE FLYING VEHICLE (BANSHEE)											
# Level III/IV	CARs	2		# Busines	# Business Systems Disapproved 2				Report Mo	nth	May 2019	
					Cost	and Schedu	le		Major End It	em (MEI)	Deliveries	
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\$LL00018C0003		sport Vehicle	EMD, P&D	28.0%	\$842.3M	0.0%	3.0	149	43	52.9%	14	3
\$LL00019C0010 Banshee Combat Variant EMD 21.0					\$457.5M	-0.4%	3.1	N/A	N/A	N/A	N/A	N/A
Program Scorecard					\$1.30B	-0.1%	3.1	149	43	52.9%	14	3

¹Data starting: 2018-05-31

- Contract % Complete calculated in one of three ways:
 - ? Cost expended
 - ? Time spent
 - ? Major End Items delivered
- It has to account for progress on EVM and non-EVM CLINs
- CLIN level % Complete is rolled up to the Contract level using a weighted average







	BANSHEE MULTIPURPOSE FLYING VEHICLE (BANSHEE)											
# Level III/IV	CARs	2		# Busines	Business Systems Disapproved 2				Report Mo	nth	May 2019	
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\$LL00019C0010	SLL00019C0010 Banshee Combat Variant EMD 21.0%						3.1	N/A	N/A	N/A	N/A	N/A
Program Scorecard					\$1.30B	-0.1%	3.1	149	43	52.9%	14	3

¹Data starting: 2018-05-31

- Expected Cost is combination of:
 - ? Total Allocated Budget (EVM Kt) or Contract Value (non-EVM kt), and;
 - ?DCMA-projected Variance at Completion (Contracts/CLIN with EVM)
 - ? DCMA-projected Overruns (Contracts/CLIN without EVM)
 - ? If at the CLIN level, rolled up to contract level
- DCMA %VAC is calculated using the DCMA-projected Variance at Completion and non-EVM Overruns



Program EVM Analysis: Quarterly



- Developing the EAC_{DCMA}
 - Bottoms-up EAC, at the WBS level:
 - Apply performance factor to calculate most-relevant EAC
 - Apply quantified risk adjustments, provided by the PST
 - Consider TCPI/CPI realism and range of EAC by standard Performance Factors

WBS	Desc	% Complete	.8 CPI*.2 SPI	.5 CPI*.5 SPI	SPI	CPI-3M	CPI-6M	CPI-12M		Selected EAC by PF		DCMA Adjustments	DCMA EAC	VAC	TCPI-CPI Realism
				,,_							Value				
^ v +	^ v =	^ v =	^ v =	^ v ▼	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =	^ v =
1.1.1	GP Vehicle Inte	5.5%	4,305	4,668	5,443	6,086	4,845	4,093	5,193	CPI	4,093	800	4,893	-162	-0.20
1.1.13	GP Special Equi	26.1%	1,057	963	849	4,690	1,722	1,136	623	CPI*SPI	1,155	0	1,155	-423	-0.01

Roll up to contract level

EAC _{DCMA}	
Bottoms Up EAC	\$345,271



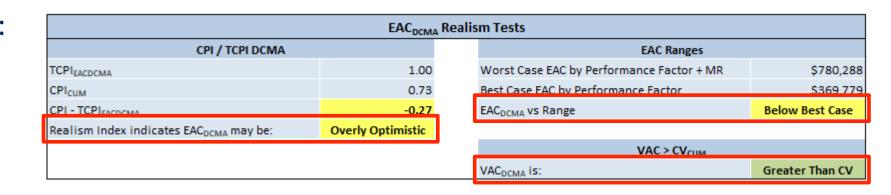
Program EVM Analysis: Quarterly



- Developing the EAC_{DCMA}, cont:
 - At the Contract level:
 - Evaluate MR consumption, and apply projected MR usage
 - Apply quantified risk adjustments, provided by the PST (not already at the WBS level)

EAC _{DCMA}	EAC _{DCMA}									
Bottoms Up EAC	\$345,271									
Estimated Amount of MR to be Used	\$5,000									
Contract Level Risks / Opportunities	\$1,200									
EAC _{DCMA}	\$351,471									
VAC _{DCMA}	\$15,372									
VAC _{DCMA} % TAB	4.2%									
VAC _{DCMA} % CBB	4.2%									

- Evaluate EAC Realism:
 - CPI/TCPI ratio
 - range of EAC
 - CV to VAC





Program EVM Analysis: Quarterly



	BANSHEE MULTIPURPOSE FLYING VEHICLE														
	(BANSHEE)														
# Level III/IV CARs 2 # Business Systems Disapproved 2 Report Month May 2019												019			
					Cost	and Schedu	2		Major End It	em (MEI)	Deliveries				
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\$LL00018C0003	Banshee Tran	sport Vehicle	EMD,	28.0%	\$842.3M	0.0%	3.0	149	43	52.9%	14	3			
			P&D												
\$LL00019C0010	LL00019C0010 Banshee Combat Variant				\$457.5M	-0.4%	3.1	N/A	N/A	N/A	N/A	N/A			
Program Scorecard					\$1.30B	-0.1%	3.1	149	43	52.9%	14	3			

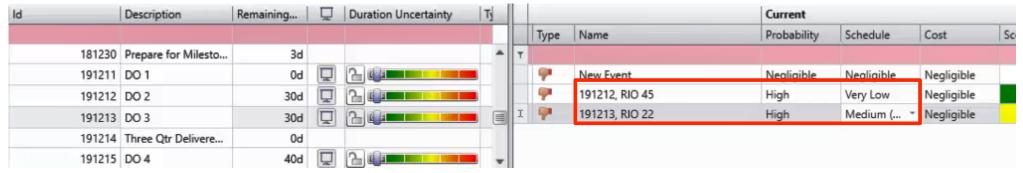
¹Data starting: 2018-05-31

- Months Delayed is the worst-case DCMA projection of:
 - MEI delivery delays
 - Contractual Milestone/Event EVM schedule analysis delays





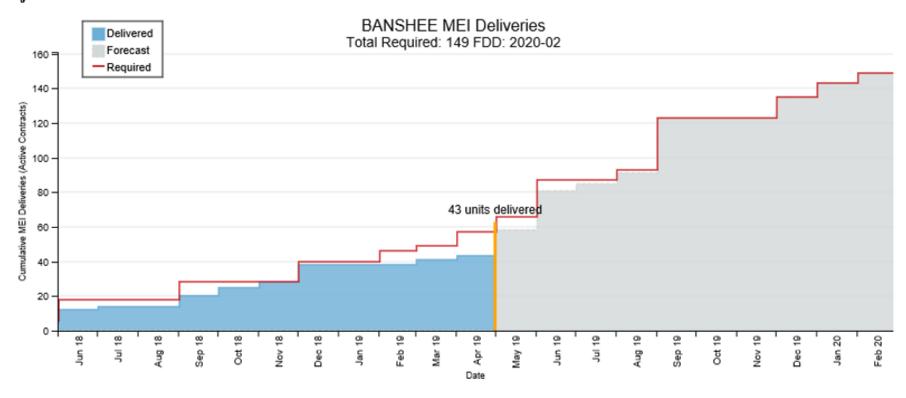
- Developing the ECD_{DCMA}
 - 1. Apply PST assessed impacts at task level to schedule analysis tool



2. Run simulations to determine DCMA-projected Completion date (contract/milestone/contractual event level), this example shows a 2.5 month slip to contract



2.0 Major End Item Deliveries:



Assessment/Discussion:

MEI Deliveries Graph: Reflects 12 Banshee Transport Vehicles (vehicles 17-22 and 31-36) three months late and another two vehicles less than three months late. Forecasted recovery of the required delivery schedule is expected in mid-September 2019.

Vehicles 17-22 were originally due in February but no units were delivered. Additionally, no units were delivered in April. The February deliveries are projected to be delivered in May 2019.







Major End Item (MEI): A term adapted by DCMA for delivery analysis focusing on production units of an item, defined set of items, kit, or a complete system that embodies the core purpose or capability of the program and is delivered for operational use (e.g. aircraft, missile, unmanned aircraft system). MEIs typically do not include support items such as test article, spares, training equipment or technical services.

Risk, Issue, Observation (RIO)

3.0 Risks, Issues, Opportunities and Observations:

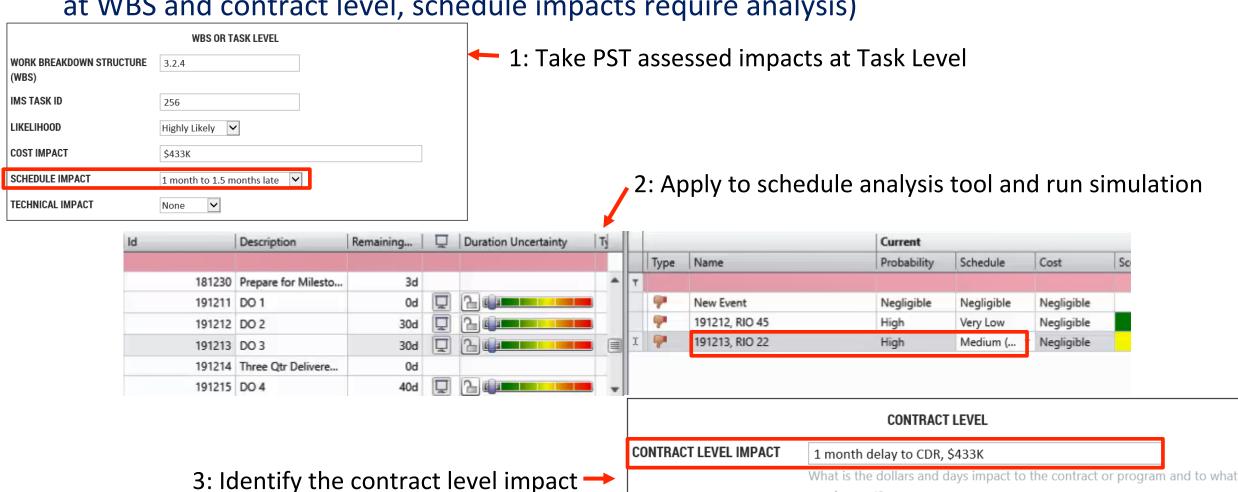
Issue Title:	Remote Control Loss		Impact:		1 month delay to CDR, \$432K overrun				
Prime Contractor:	MCFLY CORPORATION (\$MFI	LY)	Contract:		\$LL00019C0010				
	Description	Contractor	Root Cause		Contractor Corrective Action				
connection with the vi simulations, when the	remote control software lost ehicle several times during vehicle went behind a floating be cost and schedule impacts to eview (CDR).	McFly explained that the remo contract was vague and did no with electromagnetic interferen	t specify the environme		McFly will request a contractual modification to clearly identify the detailed requirements for working in an electromagnetic environment. Once received, McFly will update the validation and verification for this specific requirement, update the software, and possibly modify the remote control hardware.				
DCMA Assessment/Discussion: DCMA expects a one-month slip to CDR and a \$432K increase due to the delay and redesign effort. DCMA is concerned about the lack of requirements analysis by the Integrated Product Teams (IPT) at McFly Corporation, and similar issues could occur if all requirements haven't been properly managed.									
	ment Office (PMO) most likely wor	• •	McFly's mitigation plan	n depen	ds on approval. If this requirement isn't incorporated,				

- RIOs identify the top risks and issues driving the cost and schedule projections, provides:
 - Contractor-identified Root Cause and Corrective Action
 - DCMA assessment of the Contractor Root Cause and Corrective Action
 - DCMA projected Impact
 - PST provides WBS/Task Level impact
 - EVM Analyst applies the PST-provided impact and determines the contract-level Impact





 Identify the contract impact for risks, issues, and opportunities (note: cost impacts same at WBS and contract level, schedule impacts require analysis)



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requirement?





Approach:

- 1. Prime contractor owns responsibility for managing its subcontractors
- 2. DCMA owns responsibility for <u>ensuring Prime contractor has effective management</u> systems and processes in place to manage its subcontractors





- The PCSA Job Aid is designed to provide the technical specialist with the proper tools necessary to determine whether the Prime has control over subcontractors.
- The PCSA Job Aid is based on the International Aerospace Quality Group (IAQG) supplier selection maturity model.

- The IAQG maturity model is based on the AS9100 standard.
- PCSA Job Aid fielded to help CMOs better understand and assess the maturity and effectiveness of any given prime contractor supplier management processes.





The Job Aid includes these **six surveillance processes**:

- Sourcing Strategy
- Purchasing Process
- Work Transfer
- Supplier Performance Monitoring
- Supplier Surveillance
- Continuous Assessment

Each of these six processes have four Business Domains

- Process,
- People and Organization,
- Tools and Data,
- Performance Metrics

Functional Specialist's Key Indicator Examples

Industrial Specialist
Late Deliveries

Quality

Non-Conforming Material

ACO/CA

Contract Modification

Engineering

Configuration Management

Software

Late Deliveries, Non-Conforming Material, Configuration Management



24 Total Elements



PCSA: Six Surveillance Processes



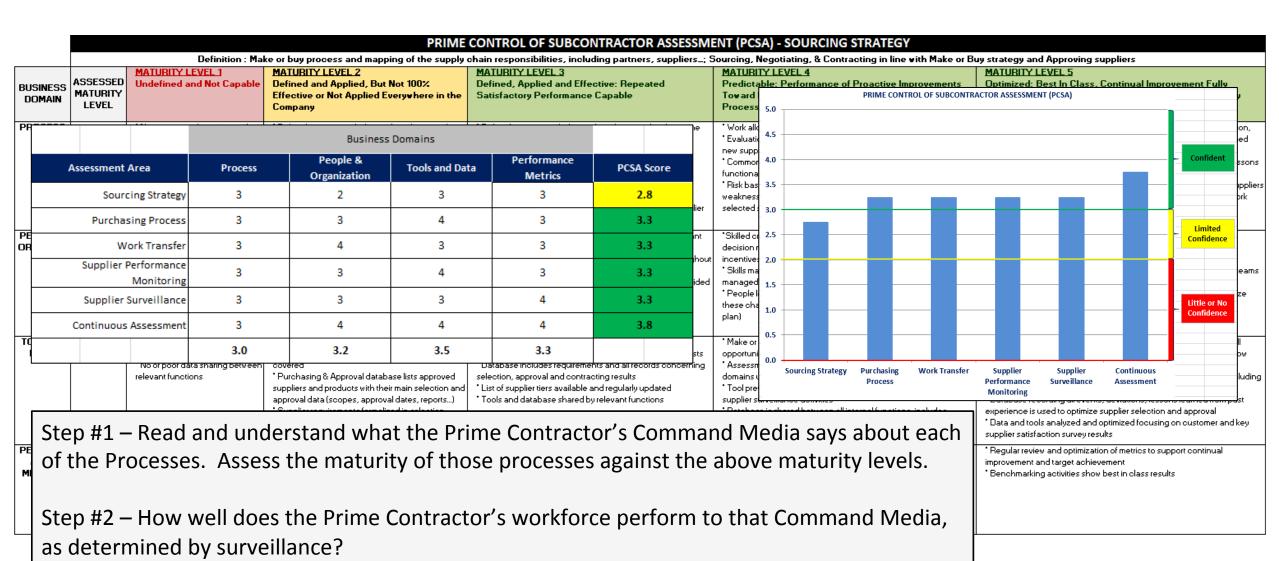
These are the six areas that DCMA evaluates related to a contractor's subcontract management processes and systems:

- Sourcing Strategy Make or buy process and mapping of the supply chain responsibilities, including partners, suppliers...; Sourcing, Negotiating, & Contracting in line with Make or Buy strategy and Approving suppliers
- Purchasing Process Managing review and flow down of contract requirements from the customers, through all functions internally and to suppliers
- **Work Transfer Work Transfer**, both internal and external, including partners, suppliers...; Sourcing, Negotiating, & Contracting in line with Work Transfer strategy and Approving suppliers
- > Supplier Performance Monitoring Review and continual improvement of Supply Chain performance; overall process management to meet customer satisfaction and business objectives throughout Life Cycle.
- > Supplier Surveillance Operational monitoring & surveillance of suppliers to ensure purchased products/services meet customer requirements. Working with suppliers to measure & continually raise their performance levels.
- **Continuous Assessment** Assessment of prime contractor corrective action process

Not meant to cover every contractor's process (i.e., there may be multiple 'systems' or 'processes' involved) but are **adapted to follow those primary categories** addressed in the AS9100 standard.







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Sourcing Strategy

Continuous Assessment

Supplier Surveillance

Work Transfer

Purchasing Process

Supplier Performance





- PCSA scores <3 result in RIO(s) detailing what the prime contractor failed to do
 - Optional to appear in the PAR
- Results from PCSAs have been used in PMO CPARS

4.0 Business Systems:

All business systems are approved or N/A with no issues except:

[Contractor Name:	TARDIS INDUSTRIES (\$L1F7)		System:	EV	Status:	Disa	pproved (01/13/2018)
	CAR Issued	CAR Level	CAP Accepted		CAP ECD	Amount Witl	hheld	Next Review Date
[Yes	III	Y	1	2/13/2019	\$124.9K		09/02/2019

Contractor Name:	TARDIS INDUSTRIES (\$L1F7)		System:	Purchasing	Status:	Disa	pproved (12/01/2018)
CAR Issued	CAR Level	CAP Accepted	-	CAP ECD	Amount Wit	hheld	Next Review Date
Yes	III	Y	(06/28/2019	\$419.8K		05/29/2019

Contractor Name:	MCFLY CORPORATION (\$	System:	MMAS	Status:	Ap	proved (09/09/2016)	
CAR Issued	CAR Level	CAP Accepted		CAP ECD	Amount Wit	hheld	Next Review Date
Draft	III	N/A		N/A	N/A		05/15/2019

Assessment/Discussion:

TARDIS' Purchasing System's inability to differentiate DPAS rated contracts and non-DPAS rated contracts contribute to the lack of prioritization

Tritable I dichasing by say			route to the fuel of prioritization
and may impact deliveries - The Corrective Action	Ind	dividual Business Systems Criteria	
 DCMA anticipates an The contractor is activ 	Color Rating	Criteria for CBS Status	
- This disapproved syste	GREEN:	The CBS is Approved, or Not Applicable and there are no transmitted or	_
TARDIS' delay in the colle		draft Level III/IV CAR against the CBS.	esults in unreliable Earned Value
Management System (EVN - A key tenet of an EVN claimed.	TELEOW.	An initial determination has been issued to the contractor	ment (EVM) accomplishment is
 If EVM is not reported Effective maintenance are supported. The CAP was approve 		 identifying significant deficiencies in the CBS approval/disapproval process; or The CBS is under a legacy review with a Level III/IV CAR, but no final determination to disapprove the system has been made. 	and that future funding allocations
- There are many correc to the contractor's CAP Est	RED:	The CBS is disapproved or has a transmitted Level III/IV CAR against the CBS not under a legacy review	DCMA projects a one month slip
Date (ECD) to January - This disapproved syste		The CBS is Not Evaluated.	

The draft Level III CAR and determination letter for McFly's Material Management and Accounting System (MMAS) are under review and expected to complete on May 15, 2019. Depending upon the outcome of the review, the MMAS is at risk for disapproval with a 5% withhold.

5.0	Other	Insights	or (Concerns:
-	O the	III31ZIII3	U 1	Joneel ns.

6.0 PAR Requests or Questions:

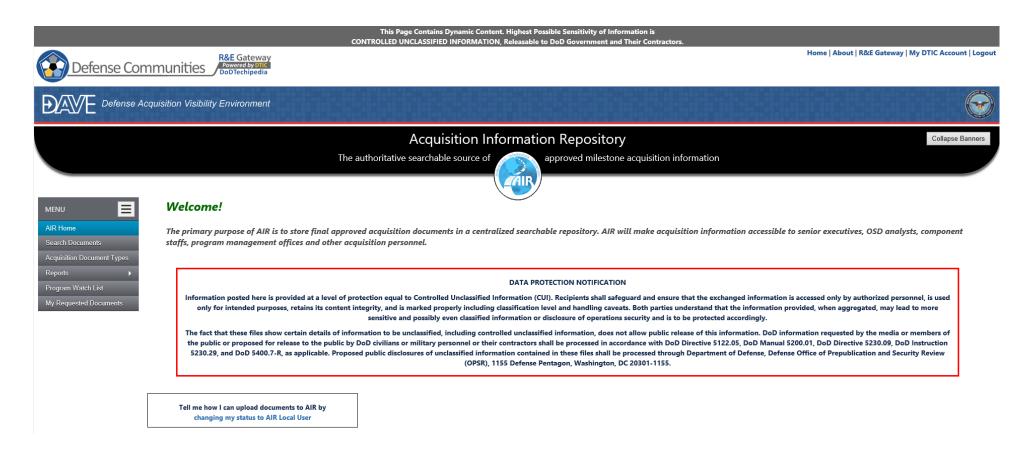
Additional analysis supporting this report is available upon request.

Submit any <u>External (PEO, OSD-PARCA, etc.) Customer</u> PAR requests or questions to: <u>dcma.lee.hq.list.DCMA-PAR-Inquiries@mail.mil</u>



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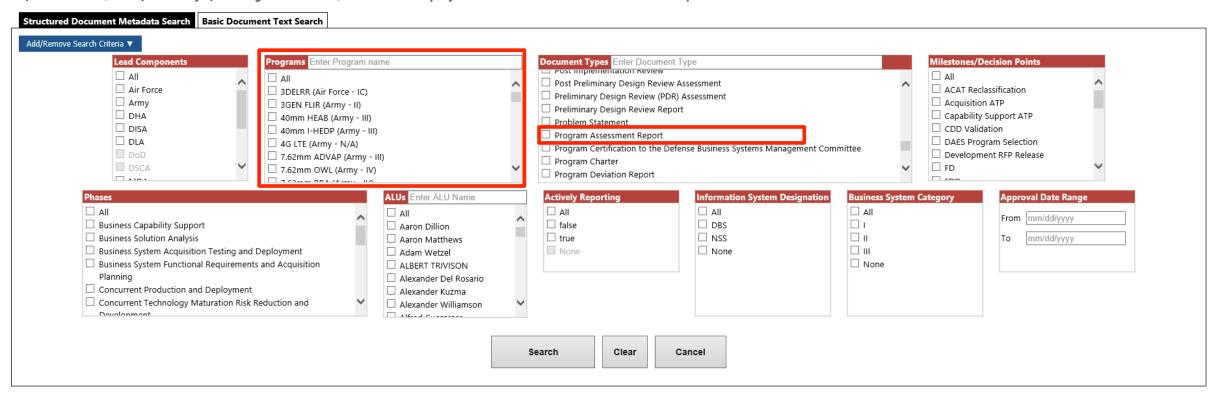


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Questions?