# **Acquisition Program Transition Workshops**

Creating an Environment for Acquisition Success









John Mueller
Defense System
Management College



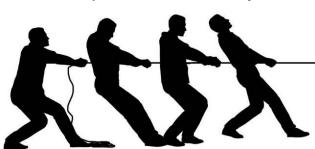


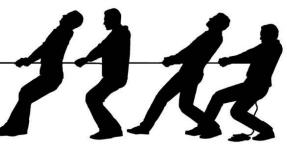
# **APTW Premise**

Within every acquisition program, there are two actors engaged in a struggle for a common out-come: to deliver a product or service to a warfighting customer

Frequently these are portrayed as a "winner take-all" contests were one of the actors has to be defeated for the other to achieve their ultimate goal. The unfortunate reality of these contests is that frequently there are no winners – costs rose, schedules were delayed, and few if any products were delivered.

The Acquisition Program Transition Workshop was developed using a model with the belief that there exists a future state were all of the players win. With more than 10 years of evidence backing up this premise, DAU continues to offer opportunity to program offices within the Defense Department and beyond.







## **Testimonials**

- "Our evolved agenda, which allowed the User and Resource Sponsor to express their view points, was CRITICAL for contractor awareness and understanding of the warfighter "big picture."
- "We did deliver products: face-to-face meetings to establish "running rules", the way ahead, program issues, and formulation of joint team charters."
- "The key accomplishment was to have Government and Contractor team lead counterparts sit down with one another in a relaxed forum to discuss broad-based and team-focused challenges."
- "I wanted to give you all some feedback about the workshop that was provided by DAU when we started the Navy Laser Maverick GCS contract. I think it was beneficial to get down in writing the deliverables and expectations of the program, as well as clearly defined roles and responsibilities from the start. While the DAU effort wasn't bid in the scope of work, I think adding it in has proven to be helpful and would like to see it done again in the future





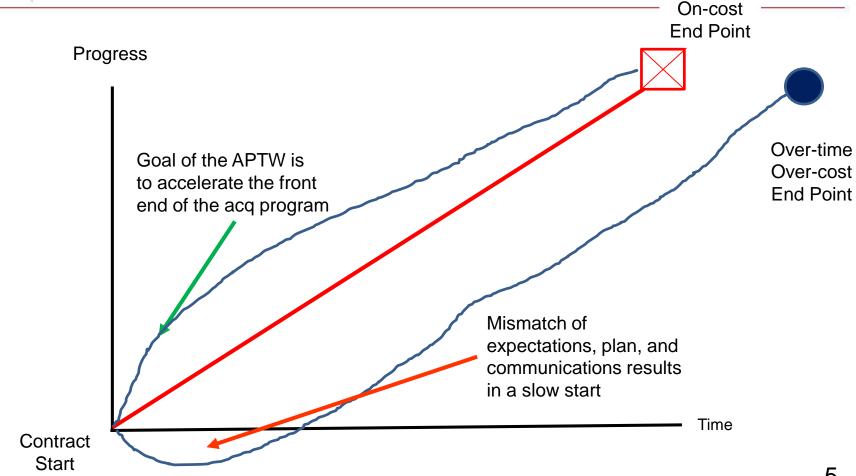
## **Definitions**

#### APTW

- A joint government / industry workshop designed to accelerate an acquisition program
- Applicable to *new* contracts and *changed* contracts (re-competes, post Nunn-McCurdy, other significant changes)
- A Practical Program Alignment Tool
- Enabling the PM's agenda
- Establishing or *changing* the culture
- Why: Too many programs were failing to meet initial and final expectations due primarily to "bad starts"



# The impact of a bad start



On-time



## **Desired APTW Outcomes**

COMMINCATIONS ORIENTATION **VISION OF SUCCESS** 



# **APTW TEAM ALIGNMENT PROCESS**

#### Pre-Workshop Meetings with DAU

- Program Manager Commitment to APTW
- POC for planning Key Events
- Potential Workshop locations

Contract Award

#### Government IPTs Meet Start Alignment Process

- Read the contract
- Align Program for Contract Execution
- Define personnel roles & responsibilities
- Assign Teams for Execution
- Establish the schedules and timelines
- Agree on draft workshop agenda & outcomes

≈Three Weeks prior to workshop

# One week prior to workshop

#### Workshop Pre-Work Government & Contractor

- · Roles & Responsibilities
- Team Organization Chart
- Conflict Resolution
- · Joint Risk & Opp. Register
- · Process Flowcharts, Metrics
- Draft Charter
- Communications Plan
- · Plans for key events
- Future Weekly Meetings
- Joint team briefings for PMs



Identify Issues, disconnects, priorities, contract issues, etc.

# Leadership Pre-brief & Final Agenda

Government



#### Workshop Entrance Checklist

- Location and facilities
- Pre-Work Items complete
- Draft Workshop Agenda Inputs incorporated
- · Briefers identified
- Attendee list: PEO, VPs, Stakeholders, DCMA, Subcontractors, Field Activities

#### Conduct Workshop 3-3.5 days Scope/Process

- Rule of Engagement –
   "How will we operate in this breakout session?"
- Gain understanding (process, flow, etc.) – Also, the "WHAT, WHEN, and WHO"
- ID critical path
- Joint planning/processes
- Joint Risk/Opportunity process
- Joint validation of metrics

#### **OUTBRIEF to PMs:**

- Problems solved
- Documented processes, MOUs, etc.
- Actions to go forward
- Problems un-resolved

#### Workshop Outcomes

ID processes and products for program application

Identify proactive metrics

ID potential changes to CDRL/event due dates

Team/program planning maturity for key events

Team Joint assessment and reporting

Battle Rhythm -Integrated Meeting &
Communications Plan

Key future events (IBR)

Agenda for next week's meetings



# **DAU Role / Process**

# **DAU Facilitator Approach and Tools**

Content and Session Management

- Fully utilize the issue form
- Document Significant Issues
- Pull out facts
- Focus on outcomes
- Assist in preparing final briefing to PMs

- Assign scribe
- Time management
- Schedule Management
- Orchestrate Daily Out-Brief

Introduce and Apply Problem solving tools as applicable (fishbone, brainstorming, alternatives, Pros/Cons)



# **Typical Types of APTWs**

 Initial Award (75%) – Setting up a first time relationship between the government and industry

- Transition or Follow-on Award (10%) Establishing a new organization / battle rhythm / objectives
- Special Event or Deliverable (10%) Bringing the team together to solve a specific challenge

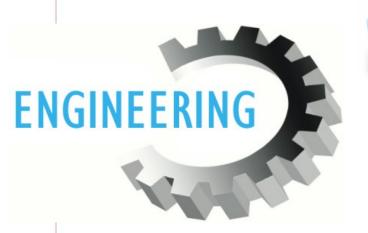
 Contract Close-out or Shut down (5%) – Working for a "smart" close out.



# **What Industry Sees**

DAU facilitates a discussion between the program office and industry teams







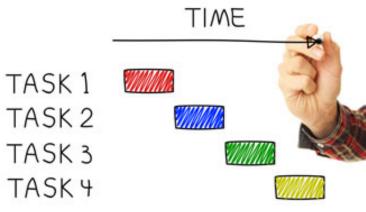




# What Industry Doesn't See

DAU discussions with the program office for up to 60 days prior to the APTW

- Aligning expectations with the RFP
- Aligning individuals with tasks
- Prioritizing activities for the first 30-60-90-120 days following the award





# **Keys to Success**

- Leadership Buy-in
- Integration of the APTW with the contract award
- Team development (roles and responsibilities)
- Homework







# **Experience**

### Typical Findings and Resolutions

- Early alignment of government/industry leaders, common definition of program success, agreement on operating principles and guidelines (such as IPTs)
- \$ savings—shared view of risks, opportunities and contract scope/requirements
- Jump start for planning of key program events (IBR, technical & other reviews)
- Basis for future, effective communications and joint problem solving



# **Arranging an APTW**

Front Door (planned): Program Office includes an APTW as part of the RFP

 Front Door (not planned): Program office adds an APTW after receipt of proposals or award

Back Door: Industry approached DAU to see if the program office would entertain an APTW

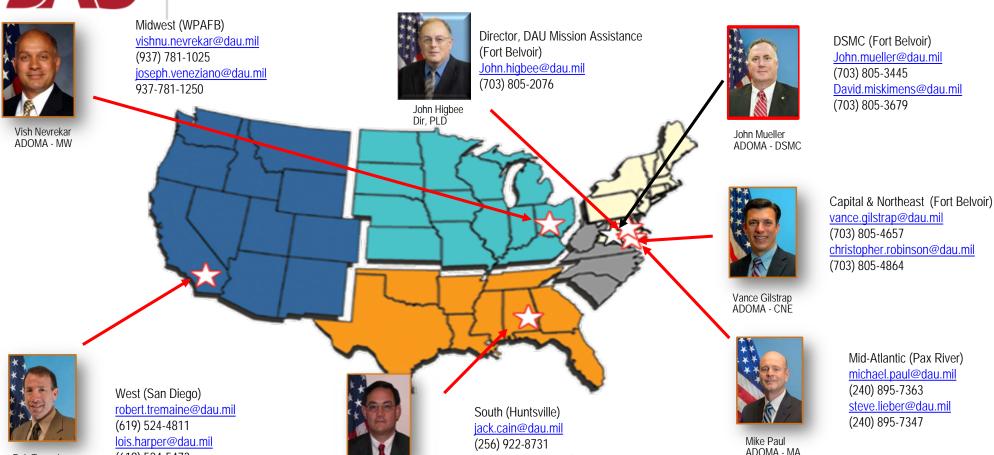


(619) 524-5473

Rob Tremaine

ADOMA - W

## **DAU Mission Assistance Contacts**



scott.fouse@dau.mil

(256) 922-8714

Jack Cain

ADOMA - S



## **Follow-on Activities**

- How do we know its working?
  - Several program's have used APTWs as an iterative approach to managing the contact. Repeating APTWs every 2-3 years as the program goes through its life-cycle





# Summary

APTWs assist program in their start-up / challenging phases to incorporate:

- Best practices on business, leadership, technical issues
- Incorporate improved communications techniques
- Assist in aligning organizations for success



# Back Up





#### THE UNDER SECRETARY OF DEFENSE 3010 DEFENSE PENTAGON WASHINGTON, DC 20301-3010

ACQUIRTION, TEO-NOLOGY

AFR - 1 2011

MEMORANDUM FOR SERVICE ACQUISITION EXECUTIVES

DIRECTOR, OPERATIONAL TEST AND EVALUATION
DIRECTOR, COST ASSESSMENT AND PROGRAM EVALUATION
DIRECTOR, DEFENSE PROCUREMENT AND ACQUISITION
POLICY

DIRECTORS OF THE DEFENSE AGENCIES (ATTN: ACQUISITION EXECUTIVES)

DEPUTY ASSISTANT SECRETARY OF DEFENSE (C3, SPACE AND SPECTRUM)

DEPUTY ASSISTANT SECRETARY OF DEFENSE (PORTFOLIO SYSTEMS ACQUISITION)

DEPUTY ASSISTANT SECRETARY OF DEFENSE (SPACE AND INTELLIGENCE)

DEPUTY ASSISTANT SECRETARY OF DEFENSE (SYSTEMS ENGINEERING)

PRESIDENT, DEFENSE ACQUISITION UNIVERSITY

SUBJECT: Use of Acquisition Program Transition Workshops (APTWs)

The purpose of this memorandum is to encourage maximum use of APTWs. These workshops address the importance of quickly establishing effective working relationships and task priorities between government and industry program offices immediately after contract award or re-baseline actions.

APTWs were sinkined by the Defense Acquisition University (DAU) is 2004 to assist government and industry program entangers and staffs in algaining program expectations, organizations, processes, and functional lines of communication. Seventeen tailored workshops have been completed to date with positive results and feedback. Some of the many benefits include: early alignment of government and industry team expensations; publication of roadmaps to lategrated Baseline Review and other near-term planning events; agreement on management review scope and processes; and resolution of issues including differences in interpretation of contracts and other documents. APTW are an assist effort and, as such, any conclusions and recommendations are only provided to the government and industry program managers, thus encouraging open and candid communication.

Because of these significant benefits, I recommend program managers of all ACAT ID and IAM and special interest programs plan to conduct APTWs within the first morth following contract award or re-baseline action (such as those associated with Post Num-McCardy certifications). When planned, the workshops should be addressed in the Request for Proposal and Statement of Work to ensure it is reflected in the industry team's Integrated Master Schedule. Requests for workshops from other programs will be entertained as resources allow. APTWs will be executed in accordance with the attached pending changes to the Defense Acquisition Guidebeok.

Additional information regarding APTWs can be found on DAU Web site at http://www.dau.mil.homeragee%20Decuments/inpsw.asps. My points of contact are Mr. David Ahem, Deputy Assistant Secretary of Defense for Portfolio Systems Acquisition, at 703-693-1614, and Mr. Jess Stewart, DAU, at 703-805-4614 or Jesse Stewart@dau.mil.

Ashton B. Cart

Attachment: As stated



# Acquisition Program Transition Workshop

#### Example: Contents Below Focused on major contract award

- Basic Purpose.
  - •To achieve early/better alignment of Government & Industry Teams, particularly at the Team level (AT&L DTM 1 April 2011)
- Common Goals
  - Common Interpretation of Contract Requirements/Provisions
  - Alignment of Government & Industry Processes
  - Contract vs Program Risk Elements
  - •IPT Structure, CONOPS, Accountability
- Outcomes
  - •IBR Roadmap/PDR or CDR Roadmap (Major Goals) Planning
  - Agreement on Program Management Review Scope & Processes
  - Joint Understanding of Program Scope & Configuration Management
  - •Resolution of Issues/Interpretation of Differences
  - Commitment to Timely Communications and Transparency



### Pre-work

- 1. Define and Document Roles and Responsibilities
- 2. Team Organization
- 3. Conflict Resolution/Decision Process
- 4. Joint Risk and Opportunity (R/O) Register
- 5. Processes, Flowcharts, and Metrics
- 6. Draft Charter
- 7. Battle Rhythm and Communications Plan for implementing Joint PM Guidelines
- 8. Planning for Key Events
- 9. Future Weekly Meeting Topics
- 10. Prepare Joint Team Briefing for PMs' Review

#### **APTW NOTIONAL PLANNING TIMELINE** (COMPETITIVE CONTRACT EXAMPLE) In RFP **Vision & Team Aligned Workshop Events Processes Executive Set PM** Team **Teams Conduct Workshop Tasking Agenda** Meet

Internal Transition

DAB?

Govt. Team

**Pre-Briefs** 

CA

SS

**RFP** 

Workshop

**Top Level** 

**Planning** 

Tailorable to each program