

Summary: FY 2011 Year Long Funding Act

This funding Act freezes FY 2011 discretionary appropriations at the FY 2010 level; providing \$45.9 billion less than the President requested for the year.

Within that ceiling, the Act adjusts funding between programs and accounts to deal with current demands and workloads and avoid furloughs.

Overall, the Act includes \$513 billion for the Department of Defense, \$4.9 billion above 2010; \$75.2 billion for military construction and veterans, \$1.4 billion below 2010; and \$501.4 billion for all other appropriations, \$3.5 billion below 2010.

It also includes \$159 billion for the war, as the President requested; prohibits funding for Congressional earmarks; freezes non-military Federal pay for two years, as requested by the President; and allows fee funded programs to continue to be financed from fees.

BILL TOTAL (in millions)

2010 Funding Total: \$1,089,652

2011 President's Request: \$1,135,555

2011 Funding Act: \$1,089,652

BIGGEST ADJUSTMENTS FROM 2010

The Act:

- Provides \$5.1 billion less for defense base closure funding, as the President requested.
- Provides \$3.1 billion more for Veterans Administration medical operations.
- Provides \$4.9 billion more to the Defense Department to meet pay and health requirements.

HIGHLIGHTS BY BILL:

Defense

The Act provides \$513 billion to programs in the jurisdiction of the Defense Subcommittee, \$4.9 billion above 2010. The Act also extends expiring authorities and includes several new authorities related to ongoing contingency operations and acquisition matters.

Defense funding increases include:

- \$2.77 billion for additional military pay including funds for a 1.4% military pay raise and additional funding for Basic Allowance for Housing and Basic Allowance for Subsistence.
- \$1.56 billion for the Defense Health Program to address cost increases.

Within the 2010 baseline, the Act specifies certain funding levels for programs that enhance the quality of life for military members, and for other matters, including:

- **\$250 million to upgrade schools on DoD bases** that are owned and operated by local education authorities. Improving these schools is a priority of the Secretary of Defense.
- **\$300 million for transportation infrastructure improvements near DoD medical facilities** that have been impacted by base closure and realignment.
- Funding for the Joint Department of Defense-Department of Veterans Affairs Medical Facility Demonstration Fund.

Defense funding decreases include:

- **Operation and Maintenance, Army.** Reduces OMA by \$483M to reflect excess cash balances in DWCF.

The Act also:

- **Provides DoD broad authority to realign funding to accommodate programs and projects planned for FY 2011**, including new program starts, significant changes in program emphasis or quantities, and programs not funded in FY 2010 that are planned to resume in FY 2011. Funding realignment requires Congressional approval.
- Extends several authorities required for military pay and bonuses and compensation for civilian employees serving in theater, and authorities needed for overseas contingency operations in Afghanistan and elsewhere, including:
 - **Military Personnel Special Pay and Bonuses:** Authority is extended for bonus and special pay authorities for Reserve forces; certain bonus and special pay authorities for health care professionals; special pay and bonus authorities for nuclear officers; and authorities relating to payment of referral bonuses.
 - **Commanders Emergency Response Program (CERP):** Authority is extended for the Commanders Emergency Response Program and associated authority to help military commanders on the ground to build goodwill with the Afghan population.
- **Provides new contingency operations authorities for:**
 - **The Afghanistan Infrastructure Fund** – allowing DoD to use \$400 million in available funds for large-scale infrastructure projects that support the civil-military campaign in Afghanistan. This authority and funding was jointly requested by the Secretary of Defense and Secretary of State.
- Specifies that funding at FY10 levels for “Joint Improvised Explosive Device Defeat Fund” may be used for staff and infrastructure costs.

Military Construction, Veterans Affairs and Related Agencies

The Act provides \$75.2 billion for programs within the jurisdiction of the Military Construction, VA Subcommittee, \$1.4 billion below 2010 overall but \$3.7 billion above 2010 for veterans programs. Within that ceiling, funding is adjusted to address critical priorities, including:

- Adjusting funding to allow the Department of Veterans Affairs to maintain and expand the number of benefits claims processing personnel to continue efforts to reduce the backlog of veterans' claims.
- Adjusting funding to address critical funding and management deficiencies at Arlington National Cemetery, including providing for a plan to improve the Visitors Center.
- Adjusting funding for Military Construction accounts to recognize varying levels of project construction from year-to-year. The Department of Defense is given discretion to fund projects in the future years defense plan.
- Reducing funding for overseas contingency operations to align with program needs.

The Act also includes three provisions providing military construction and VA legislative authority:

- Authorization for military construction projects, including planning and design;
 - Authorization for the U.S. contribution to the NATO Security Investment Program; and
 - Authorization for the transfer of Department of Veterans Affairs funding to a joint Department of Defense/Department of Veterans Affairs Medical Facility Demonstration Fund for the operations of the James A. Lovell Federal Health Care Center.
- Specific funding for Army MILCON follows (in millions):

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|-------|-------------|
| MCA | 4,885.0 |
| MCAR | 318.0 |
| MCNG | 874.0 |
| FHCA | <u>92.0</u> |
| Total | 6,169.0 |

Additionally, the following amounts, not broken out by Service, are included for BRAC and Homeowner's Assistance Fund (in millions):

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|-----------------------------|---------|
| Homeowners' Assistance Fund | 17.0 |
| BRAC 1990, Def-Wide | 360.0 |
| BRAC 2005, Def-Wide | 2,354.0 |